# PUBLIC HEALTH POLICY IN THE BAHAMAS: LECTURE SERIES

DR. THE HONOURABLE DUANE E. SANDS MINISTER OF HEALTH AND MEMBER OF PARLIAMENT FOR ELIZABETH

2<sup>ND</sup> MAY, 2019 Meet the Policy Makers Lecture Series Government and Public Policy Institute University of The Bahamas



#### **OUTLINE:**

- I. Defining Public Health
- II. Setting the Historical Backdrop
- III. Public Health Policy Objectives
- IV. Contemporary Issues in Bahamian Public Health Policy
- V. Pressing Priorities
- VI. Our Approach to Policy Design
- VII. Policy Outcomes
- VIII. Looking to the Future

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#### PUBLIC HEALTH: WHAT IS IT?

 Is focused on achieving the greater public good for the population through disease prevention, epidemiologic explorations, effective hygiene/sanitation measures and advocacy

It is not a synonym for community clinics



#### Public Health Tenets

- PREVENTION AND CONTROL
- 2. SURVEILLANCE
- 3. WATER AND SANITATION INTERVENTIONS
- 4. EPIDEMIOLOGY, RISK FACTORS, AND DISEASE BURDEN
- 5. HYGIENE PROMOTION
- 6. SOCIAL MOBILIZATION

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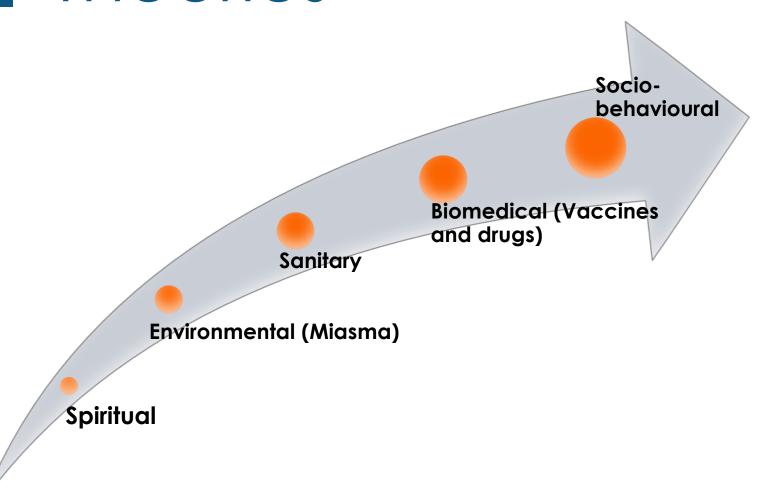
#### HISTORY MATTERS ...

The history of public health is a story of the search for effective means of securing health and preventing disease in the population

Public health and its policies have evolved through many historical ideas, trials and errors along with the development of basic sciences, technology and epidemiology; and through periods of [peace, crisis,] war and natural disasters

- Theodore H. Tulchinsky

## Public Health Theories





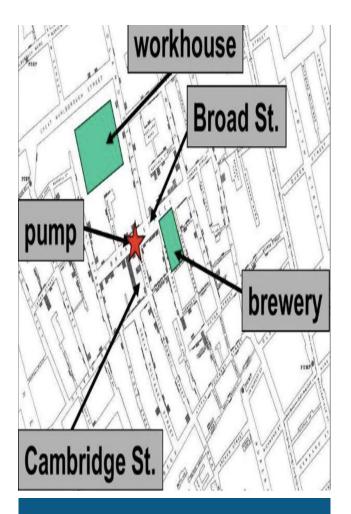
Medieval Leprosy and the Leprosaria (leprosy colony) ushered in the concept of quarantine for contagious diseases



Interior of caravanseral at Selim Pass. Notice how tight the quarters are.

The closeness of people and animals staying at caravanseral such as this would have made them ideal spots for disease to spread. Image credit:

The Great Plague (Black Death) of the 14<sup>th</sup> Century gave rise to improved sanitation measures that are still practiced today.



John Snow, became known as the father of epidemiology for his work on the "Mode of Communication of Cholera" in London's contaminated water supply crisis



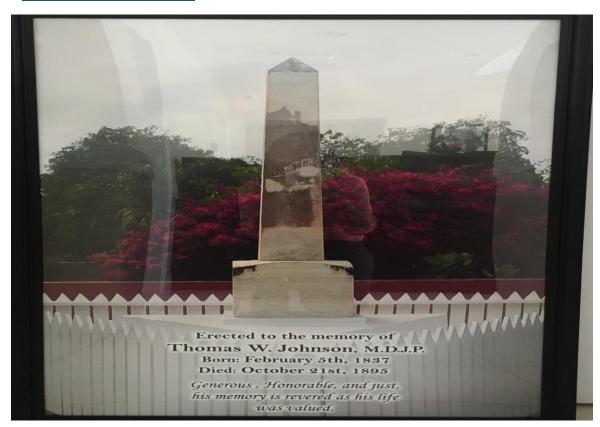
Tuskeegee Syphilis Experiment (1932) gave birth to the concept of bioethics in human research subjects. "Bioethics, born in scandal, raised in protectionism."

## PUBLIC HEALTH POLICY IN BAHAMIAN HISTORY

In the early years of the 20<sup>th</sup> century, public health held a position of low priority on the government's agenda, and ... most areas ... were like a giant cesspit. The poor sanitary conditions ... meant typhoid fever and similar illnesses were endemic.

- Dr. Harold Munnings

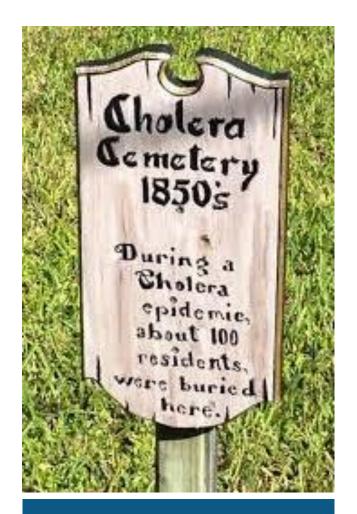
#### Bahamian Medical Pioneers





Dr. Thomas W. Johnson MD, JP 1837 - 1895

Dr. Claudius Roland Walker 1897 – 1971



## Cholera Outbreak (1850s)

Cholera graveyard in Hope Town, Abaco



Headstone of Dr. Horatio Nelson Chipman

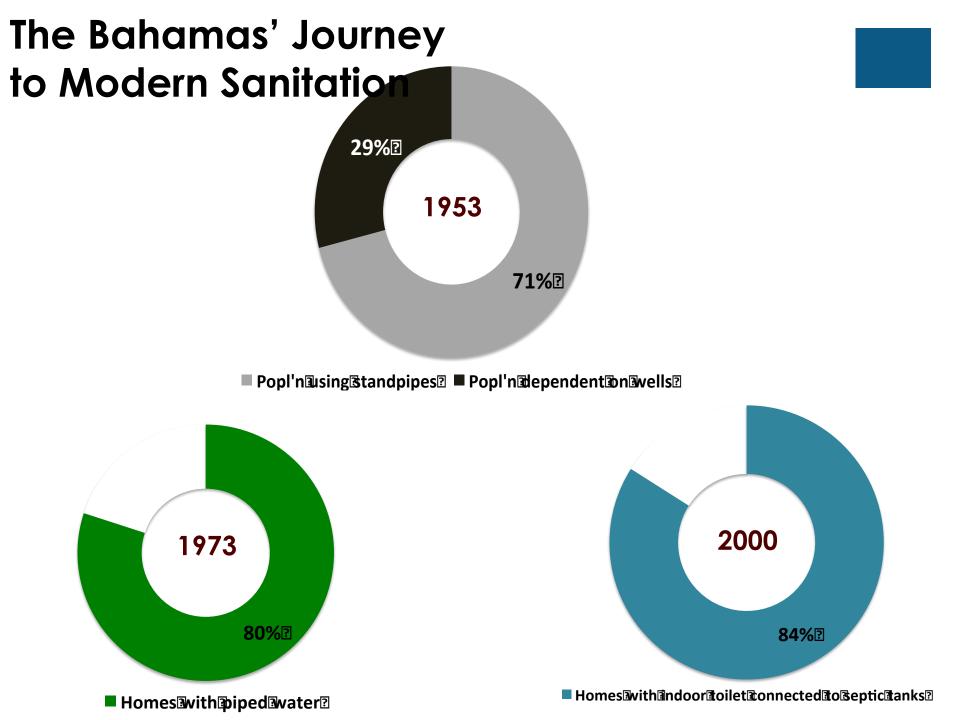
Cuboid cholera gravestones lining the path of St. Matthews graveyard





## THE 1925 TYPHOID CRISIS

Typhoid fever and been endemic and worsening in The Bahamas. The death of a tourist during construction of the Montague Beach Hotel, triggered action.



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## The Responsibility of Policy: WHAT does POLICY DO?



#### Public Health: Its Value Proposition

- ✓ SAVES MONEY
- ✓IMPROVES THE QUALITY OF LIFE
- ✓ HELPS CHILDREN THRIVE, AND
- ✓ REDUCES HUMAN SUFFERING

#### Public Health Policy is Meant to Achieve the Greatest Public Good

Measles Outbreak in New York: Case Study of Public Health Policy In Action



#### Uniquely Bahamian healthcare strategies.

▶ I ain't claimin dat!

- "Never been sick or in hospital or to a doctor! I never take medicines!"
- My BP "felt" normal, so stopped meds!
- I will bind that with the blood of Jesus!



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## SOCIAL DETERMINANTS OF HEALTH (SDH)











Housing

Education

Social support









Family income

**Employment** 

Our communities

Access to health services





## Commercial Determinants of Health

- The power of markets and business, in particular trans-national companies/corporations and their marketing has led to "industrial" epidemics based on encouraging unhealthy consumption
- There is increasing evidence that brands and associated marketing can shift consumer habits
- Persisting challenge health dollars are nowhere near as long as the advertising dollars of such companies

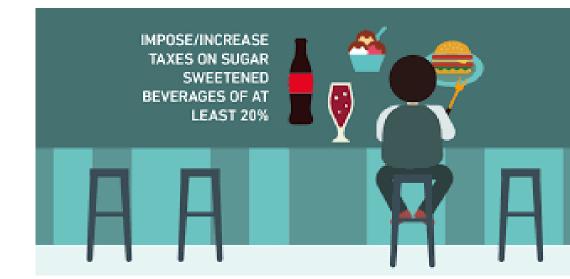
#### China: Yuar France: Franc Brazil: Real Canada: Dollar Russia: Rouble Australia: Dollar Netherlands: Guilder Turkey: Lira Indonesia: Rupiah

#### Fiscal Policies

 New bodies of research support the utility of fiscal policies as one way to influence purchasing behaviour of unhealthy foods and beverages

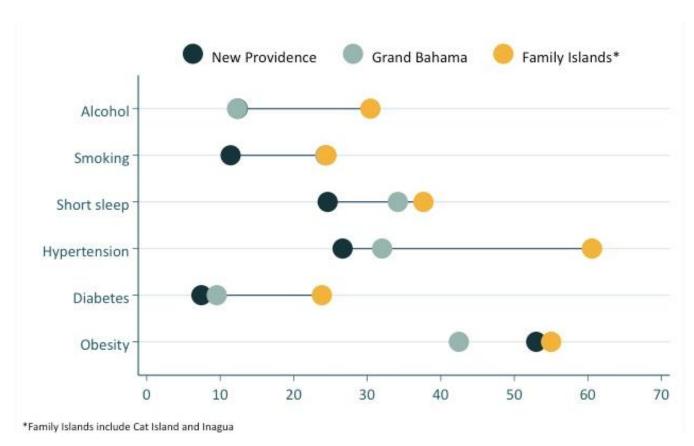
 Bloomberg study shows the consumption of free and added sugar is contributing to the NCD

burden



# BIG FIGHT IN BAIN TOWN!

#### Health Inequities



#### Other Contemporary Issues

- Health-In-All Policies
- Research, knowledge, innovation and expertise (Evidence-based to evidence-informed)
- Gender, human and patient rights



#### New and Emerging Threats

SARS

Ebola

Zika

April 16<sup>th</sup> 2003 newspaper article: "There has not been one case of SARS in The Bahamas, but that doesn't mean the nation's economy hasn't caught a chill"

- Avian Influenza
- Zoonotic pathogens
- Antimicrobial resistance
- Vaccine hesitancy

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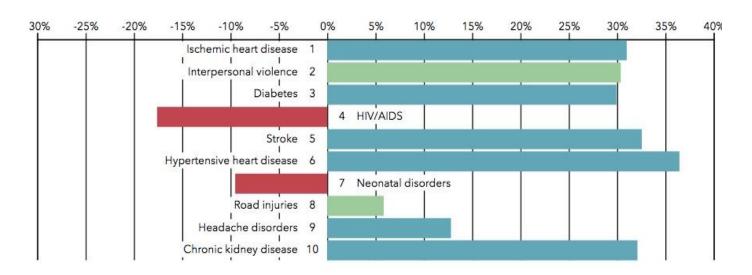
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#### Pressure Point: Shifting Epidemiologic Profile

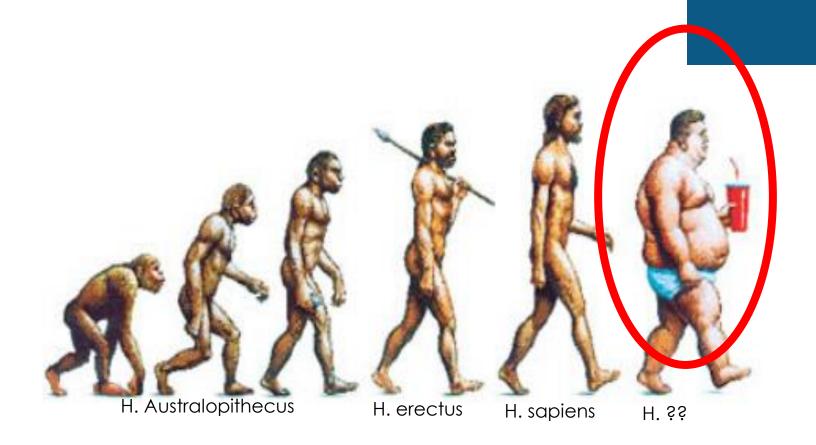
#### Vhat causes the most death and disability combined?

- Communicable, maternal, neonatal, and nutritional diseases
- Non-communicable diseases
- Injuries



pp 10 causes of disability-adjusted life years (DALYs) in 2017 and percent change, 2007-2017, all ages, number

#### **Modern Man Evolution**



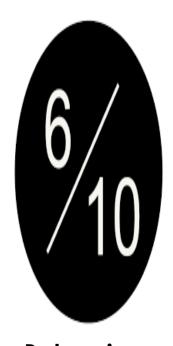
Millions of years

50 years

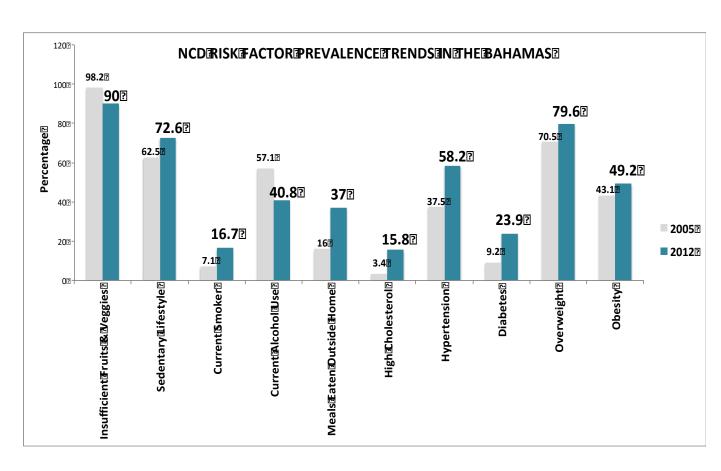




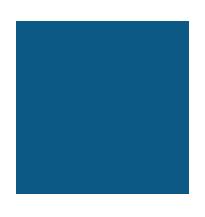




**Bahamians**3 or more NCD
risk factors







# Pressure Point: We Are Dying Too Young



74%

38% 14%

Percentage of total deaths adue to an **NCD** 

NCD deaths that are premature, ages 30- 70yrs

A Bahamian's chance of dying too young



NCDs place significant strain on our social networks, health systems and health dollar – compromising work productivity and quality of life. Most telling is the reality the NCDs contribute twelve percent (12%) of total productive years of life lost in this country.

### Pressure Point: Violence - A Public Health Problem







# The Tribune

TATEST NEWS ON TELEDINESIS COM

### THE PEOPLE'S PAPER Biggest And Best!

PORK

below 140 by 126

TURBORN OF YOMER PLOTES

PRINCE To Distance Grant Delegan (1986)

THE DAY THE FIRST GOLD MEDAL

CAME HOME TO THE BAHAMAS



### WEDDING DREAM

ENTERPRENGUE'S GOAL - SEE WORLD

# Two murders in six hours

### AUDITOR SAYS HOSPITAL IS TRYING TO DISCREDIT HIM

STATE OF SPACE

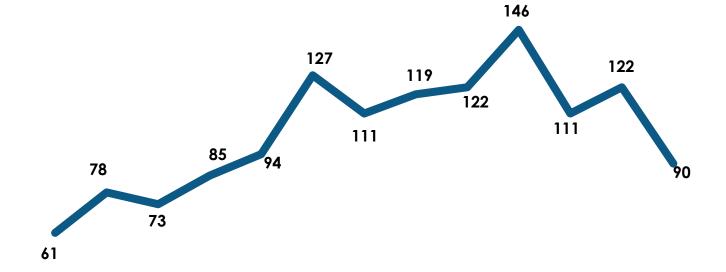
ACCOUNTABLE SAME
Bells connecting distanced for Prefix Empirical Audience (p. 100) Roberton Nicholard Straig Agency & absolute to the Account of the Account

Thermound



### Pressure Point: Violence - A Public Health Problem

### **Murders in The Bahamas**









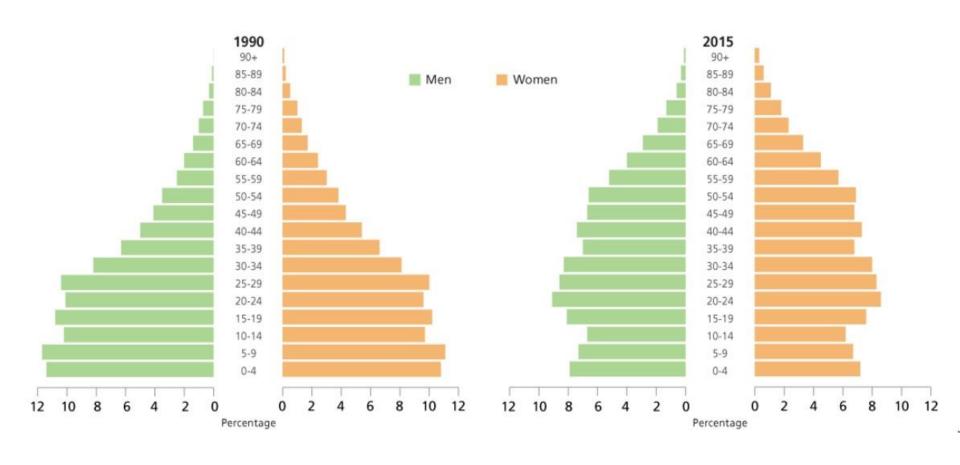






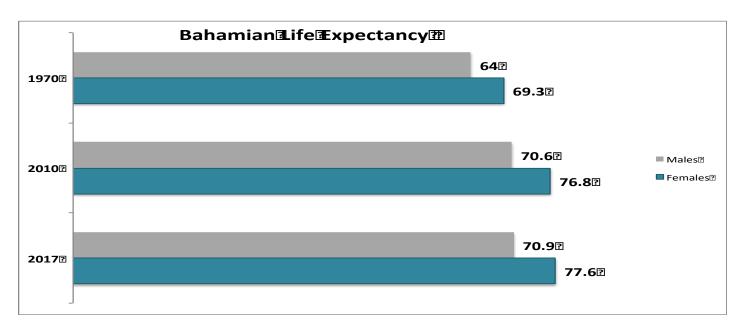


# Pressure Point: We Are Living Longer



# Pressure Point: Living Longer, But in 'Bad' Health

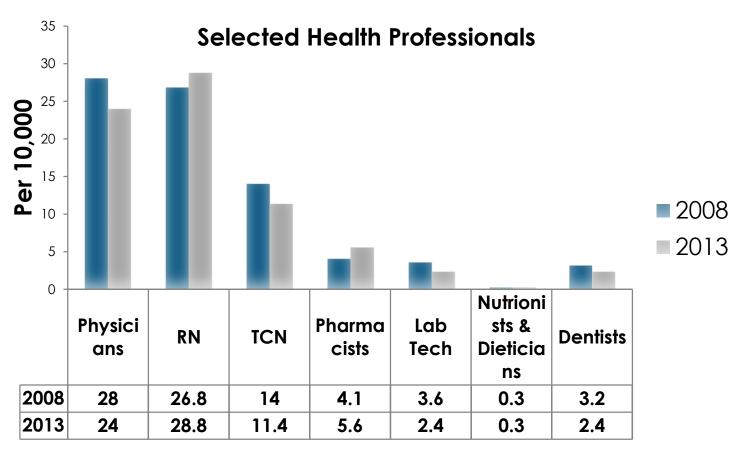
Life expectancy (LE) at birth has been increasing.



- The average Bahamian will live until age 74 years
- However, the average Bahamian could expect the latter 10 years to be lived in ill-health and/or disability

### Pressure Point: The HRH Brain Drain

- Increasing attrition of registered nurses to more attractive markets/territories. 2018 recorded a 528 nurses deficit throughout the archipelago. Nursing specialty areas such intensive care, neonatal intensive care, post-anesthesia care, emergency medicine and renal care accounting for a notable portion of this deficit.
- There is an inequitable distribution of available the health professional with resultant persistent shortages in public health clinics, especially those on the Family Islands.
- Chronic shortages in the allied health professions, with no government scholarship opportunities for these, like doctors, nurses and pharmacists



Human resource deficits in allied health professions are pronounced – if not widening, the rates have remained stagnant not even reaching a minimum threshold.

With a worsening NCD profile, there has been no growth in the number of licensed nutritionists and dieticians. The same holds true for podiatry.





### Pressure Point: Climate Change Impacts Public Health

- In the early 1990s there was little awareness of the health risks posed by global climate change.
   By 2001 this had changed
- "Overall, climate change is projected to increase threats to human health ... predominantly within tropical and sub-tropical countries" - IPCC 3<sup>rd</sup> Assessment Report
- Direct human health effects:
  - 1. Death, injury and loss due to floods and storms
  - Changes in agro-ecosystems compromising food availability and production
  - Introduction of new and modification of existing pathogens

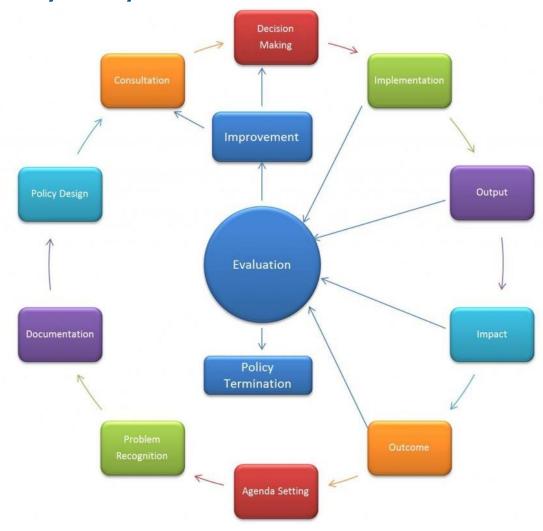
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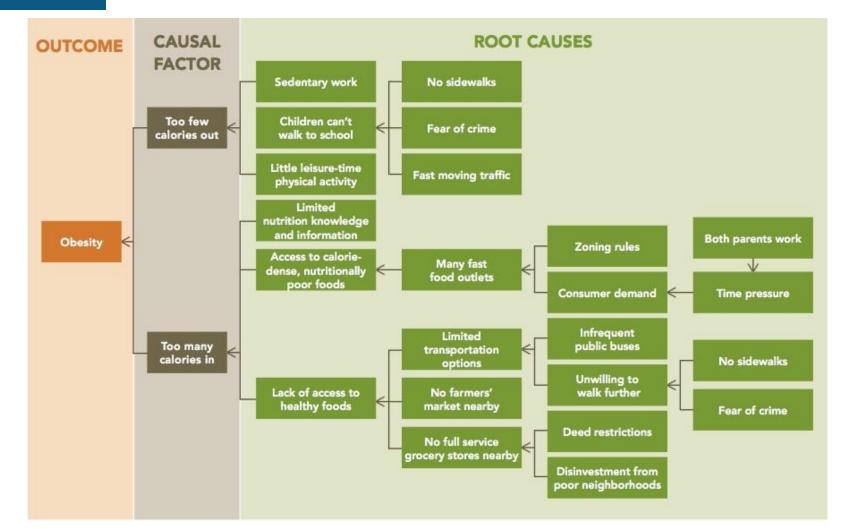
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# Policy Cycle



### Root Cause Mapping



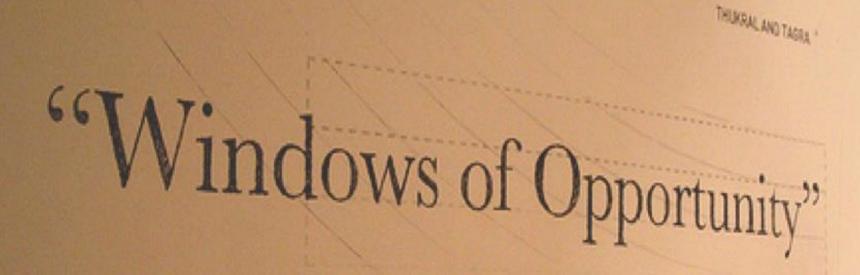
### Triangle That Moves Mountains

Relevant knowledge

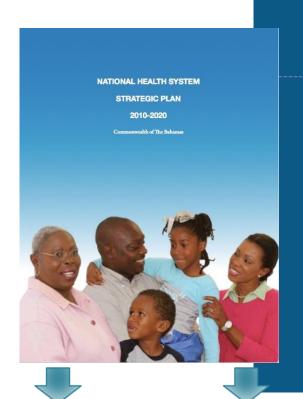
Social movement

Political leadership

used on Wasi P (2000) Triangle that moves the mountain and health systems reform movement in Thailand. *Human Resource* ent Journal, Vol. 4, No. 2, pp. 106–110 (http://www.who. int/hrh/en/HRDJ\_4\_2\_06.pdf).



Arise from changing realities; and, are short periods of time in which, simultaneously, a problem is recognized, a solution is available and the political climate is positive for policy change.



2010

2014

PAHO CCS (2014-2019) & BwP



2015

G1: Inter-sectoral Action to Protect Health

**G2: Integrated People-Centred Services** 

G3: Improved Information Use for Decision-

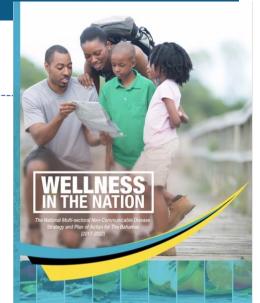
G4: Strengthened Health Workforce

G5: Health Technologies, Infrastructure &

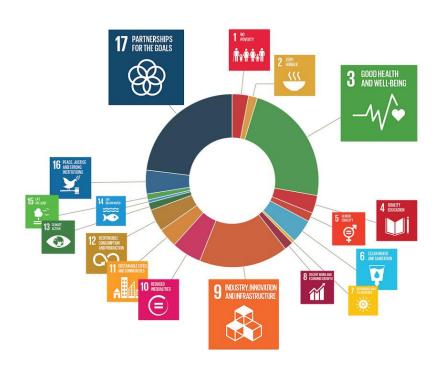
G6: Accountable Leadership &

**G7: Sustainable Health Systems** 





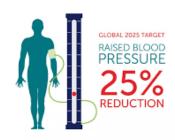
## Sustainable Development Agenda 2030



# Non-Communicable Disease Global Monitoring Framework



















# Other International Mandates & Calls for Action

IAEA

Caribbean Cooperation in Health Phase IV (CCH IV)

Summary of the Regional Health Framework 2016 – 2025 90-90-90

An ambitious treatment target to help end the AIDS epidemic

90,





INTERNATIONAL

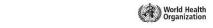
REGULATIONS

(2005)

on treatm

virally suppressed



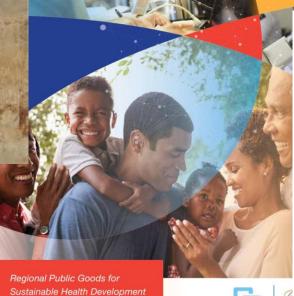


### **GLOBAL PLAN OF ACTION**

to strengthen the role of the health system within a national multisectoral response to address interpersonal violence, in particular against women and girls, and against children



# UNITE TO END



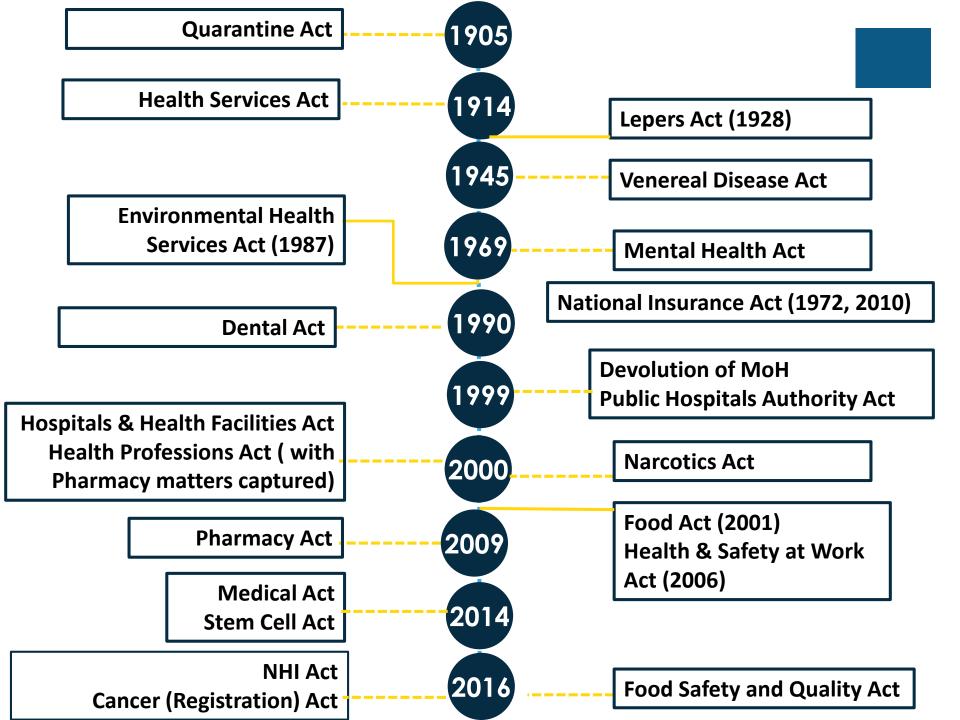


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# The Chronicles of Public Health Policy Outcomes

### 1940s - 50s

- 1. CMO contracted
- Bahamas General Hospital (later PMH) was built\*
- PH Sanitation measures implemented and legislated
- 4. Health inspectors

### 1970s

- 1. Breadbasket
- 1<sup>st</sup> community clinic built on F.I
- 3. "Free" healthcare
- Deliveries by skilled HCW

### 1990s

Cav

- Primary Health Care concept takes root
- Health services in the community expanded beyond just MCH services
- F.I. Medical posts almost doubled to 20 from 12 in 1978; and the 3 in the late 1950s posted to Inagua, Harbour Island and Green Turtle

1960s

1.

### 1980s

- National Insurance legislation
- Financial investment for construction of 10 more clinics N.P and F.I.
- 3. 1st HIV case/NAP est.
- 1<sup>st</sup> Bahamian CMO

### 2000s

- Regionalization approach
- 2. 1st kidney transplant
- Blue Ribbon Commission
- Disease surveillance strengthened
- NPDP

## Policy Outcomes



 Conch poisoning events in the early 1970s lead to the establishment of the Food Handlers Programme

# Policy Outcomes: Nutritional Literacy & Community Engagements





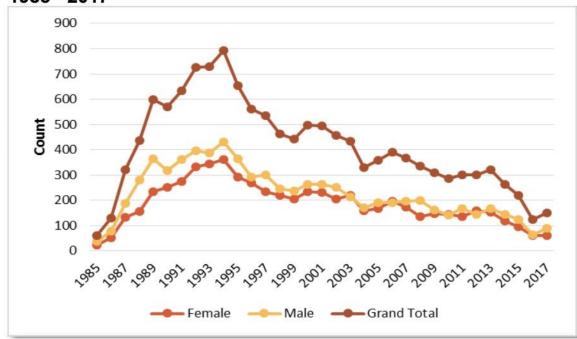


# BREADBASKET REVISION

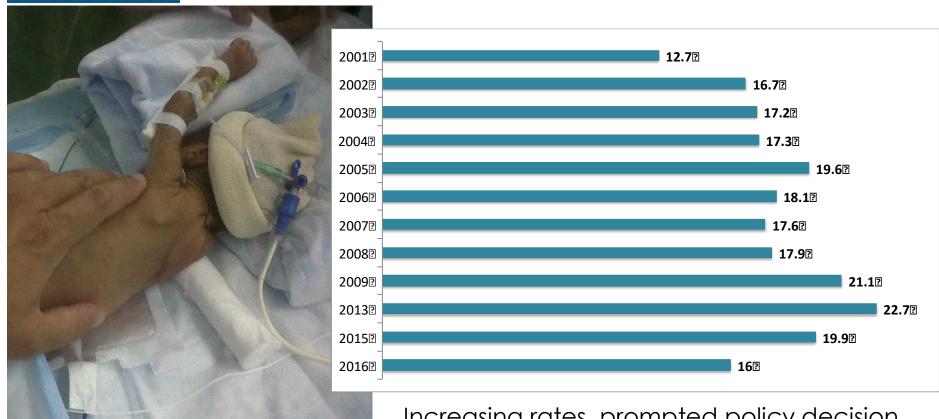
# Policy Outcomes: Declining HIV Cases

- 1985 HIV testing (ELISA) first made available in The Bahamas
  - Bahamas AIDS Secretariat established
- 1988 Samaritan Ministry established for PLHIV
- 1992 Bahamas AIDS Foundation established
- 1995 Zidovudine therapy (AZT) offered to PLHIV through the Lyford Cay Foundation and Bahamas AIDS Foundation
- 1998 Focus on Youth HIV/AIDS Education Comprehensive Life Skills Programme established
  - ART made available for HIV/TB Co-infected cases
- 4002 Highly active antiretroviral therapy (HAART) introduced to The Bahamas
  - National HIV/AIDS Centre commissioned
- Focus On Youth Curriculum introduced in government schools
- 2011 Rapid Testing introduced at NAC
- 2013 NAC HIV Reference Laboratory accredited
- 2015 Defaulter clinic established by NAC
  - Pre-exposure Prophylaxis (PrEP) made available through the NAC
- 2016 Treat All Policy\* introduced by the NAC

### Number of Newly Diagnosed HIV Cases by Sex, The Bahamas, 1985 - 2017



### Infant Mortality Rate



Increasing rates, prompted policy decision to establish MCH TAG; all births happen in N.P; and all antenatal F.I clients travel to capitol be 32/40.



### Policy Outcomes: Immunization Successes



- Expansion of the immunization schedule to include more antigens such as HPV, meningococcal and pneumococcal vaccines
- Coverage is maintained within the internationally set limits, though slippage has been noted within sub-populations
- On the path to verification of the elimination of congenital syphilis (and EMTCT)

### Vaccination

For health protection

## Policy Outcomes: Capacity Building

- Locally available training
  - > 4<sup>th</sup> & 5<sup>th</sup> years of medical school
  - > Post graduate training in seven specialty disciplines
  - Nursing programmes (RN, midwifery and community health nursing)
  - > Pharmacy programme
- Attention must be placed on our critical allied health professionals
- Several Bahamians have benefited from the Leaders in International Health Program
- Access to online training that meet the needs f the 21<sup>st</sup> century healthcare professional
- Raising the standard for quality of care



- Mal-distribution of the physician pool has triggered policy decisions to establish OMSD; to restrict the number of intern and SHO slots at PMH, a teaching hospital; and to encourage upward movement within the physician ranks
- Improved quality of medical education translating into improved care

Policy Outcomes:

Infrastructure











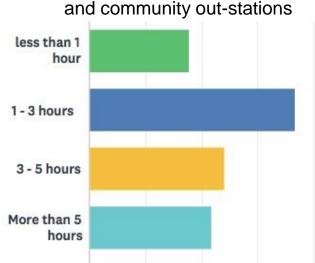
International accreditation of the National Reference Lab (2013, 2015 & 2017), along incorporation of DNA PCR testing and the expansion of lab test menu



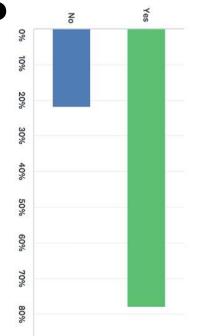
## Policy Outcomes: Responding to Health Needs

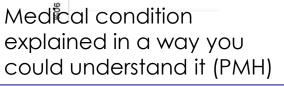
### **EMS SERVICES**

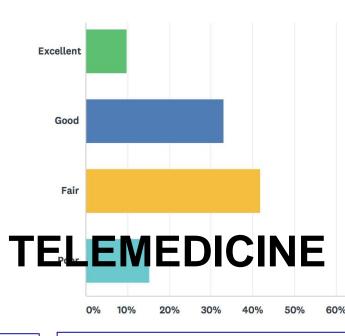
Declining response times and community out-stations



Wait time to see a doctor or have a procedure (PMH)







In general, how would you rate your visit or stay (PMH)

## Policy Outcome & Challenges: Removing Financial Barriers to Coverage and Access



Of Bahamians strongly agree with the statement

"Bahamians should have access to Universal Health Scanned with CamScanner



Of Bahamians agree or strongly agree with the statement

"Private health insurance offerings are too expensive"



Of Bahamians agree or strongly agree with the statement

"I am willing to contribute more to the cost of healthcare if it would guarantee quality of care would improve"



Of Bahamians completely agree or somewhat agree with the statement

"I have personally chosen to not seek health coverage when I should have due to the cost of accessing care"



## Policy Outcome: NHI – Making A Difference



50,000

Bahamians have enrolled in NHI
since its launch last Spring, and are
now receiving access to Primary
Care Physicians and Lab Services.



>80

Primary Care providers, including 4 private labs are providing care across New Providence, Grand Bahama, Abaco and Exuma.



95%

Of NHI patients are satisfied with the quality of service they received from their NHI primary care provider<sup>1</sup>

## Policy Outcomes: International Recognition





"Working Together for Best Quality Healthcare"

Sandilands Rehabilitation Centre
Grand Bahama Health Services
D: publichospitalsauthority242
YouTube: Public Hospitals Authority
Tuesday 25th September, 2018

FACEBOOK PAGES: Public Hospitals Authority Princess Margaret Hospital

# BAHAMIAN MINISTER OF HEALTH ELECTED PRESIDENT OF THE PAN AMERICAN HEALTH ORGANIZATION'S 56TH DIRECTING COUNCIL

Washington, D.C., 23
September 2018 (PAHO/WHO)
—The Bahamian Minister of Health,
Duane Ernest Lascelles Sands, has
been elected President of the Pan
American Health Organization's
(PAHO) 56th Directing Council,
which convenes the Region's
health authorities to discuss and
analyze regional health policies
and set priorities for technical
cooperation and collaboration
among countries.

Sands will preside over the Directing Council, which begins today until 27 September, where today of health, from Region of the



cer, and improve the

e "distinguished resident of the ope that "the ries to share ion that "has hievements in inportance of real health by

scular surgeon. He a cardiologist at the sahamas until May 2017, of Health of the Bahamas. Prior to this role, he was Chairman of the Bahamas Medical Council from 2007 until 2010. He holds diplomas from the American Board of Surgery and the American Board of Thoracic Surgery.

Dr. Sands, who succeeds Octavio Sanchez Midence, Minister of Health of Honduras, is also a member of the Caribbean Cardiac Society, the Wayne State Surgical Society, and is a Fellow of the American College of Surgeons. He is also a lecturer at the University of West Indies.

The Minister of Public Health of Ecuador, Verónica Espinosa, and the Minister of Health and Population of Haiti, Marie Gréta Roy Clément, were both elected vicepresidents of the Directing Council.

Tel.(242) 502-1400 or (242) 323-7750 | Fax: (242) 323-1422

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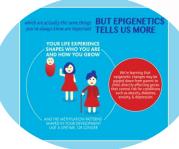


Healthy Schools















## WHAT PUBLIC HEALTH POLICY gives

Something to look up to Something to look forward to Something to chase

- Matthew McConoughey (2017)



### **Thank You for Your Attention!**

### Questions